

## Message Text

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C O N F I D E N T I A L USNATO 5622

E.O. 11652: GDS 12/31/80

TAGS: MPOL, NATO, & OTRA

SUBJECT: RATIONALIZATION OF NATO TRAINING: NATO/EURO TRAINING MEETING

REF: A. USNATO 4093

B. STATE 190273

C. USNATO 5197

D. SECDEF 4568 DTG 020839Z OCT 74

SUMMARY: MISSION IS CONCERNED THAT US REPRESENTATIVES TO NATO/EURO TRAINING MEETINGS WILL BE UNABLE TO SUPPORT AND ADVANCE THE US POLICY OF RATIONALIZING NATO TRAINING. NATO/EURO TRAINING MEETINGS ARE NOT LIKELY TO MAKE MUCH PROGRESS ON THE BASIS OF CURRENT CRITERIA WHICH LOOK ONLY AT THE IMMEDIATE COST OF VARIOUS TYPES OF COMMON TRAINING, I.E. THE SORT OF CRITERIA THAT GOVERN OTHER US MILITARY AID PROGRAM TYPE TRAINING. SOMEONE BACK IN WASHINGTON MUST VIGOROUSLY CREATE A WHOLE NEW APPROACH THAT FOCUSES NOT ONLY ON THE IMMEDIATE COST BUT ALSO ON NATO CONFIDENTIAL

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COOPERATION AND STANDARDIZATION. FOR OPENERS, MISSION RECOMMENDS HIGH LEVEL US REPRESENTATION AT EURO TRAINING MEETINGS 15-17 OCTOBER. END SUMMARY.

1. THE NATO/EURO TRAINING MEETINGS TO BE HELD ON 15-17 OCTOBER IN OSLO AND LONDON FALL INTO FOUR SEPARATE AREAS: ARMY, NAVY, AIR FORCE, AND JOINT SERVICES SUBGROUPS. EACH OF THE SUBGROUPS IS LOOKING FOR PLACES WHERE COMMON TRAINING WILL REDUCE COST FOR INDIVIDUAL COUNTRIES. THE SUBGROUPS CONSIDER EACH PROPOSAL ON ITS OWN MERIT WITHOUT CONSIDERATION OF OVERALL NATO NEEDS AND PROBLEMS.

2. THE NATO/EURO TRAINING SUBGROUPS ARE NOT LIKELY TO MAKE MUCH PROGRESS DUE TO A NUMBER OF SHORT RUN FACTORS. IN THE LONGER RUN, IF THE US IS TO MAKE ANY PROGRESS TOWARD ITS GOAL OF RATIONALIZING NATO TRAINING AND THEREBY SAVING RESOURCES FOR USE IN IMPROVING CONVENTIONAL WAR CAPABILITY, SOMEONE WITH CLOUT IN WASHINGTON MUST PROVIDE STRONG OVERALL DIRECTION TO ENSURE THAT EACH MILITARY SERVICE AND EACH INDIVIDUAL TRAINING COURSE FITS INTO THE SAME BROAD POLICY GUIDELINES DIRECTED TOWARD THE DEVELOPMENT OF SPECIAL NATO TRAINING PROGRAMS.

3. THE US WILL HAVE TO CONVINCE ITS ALLIES THAT TRUE NATO TRAINING PROGRAMS ARE POSSIBLE AND ARE NOT JUST PROGRAMS DESIGNED FOR LESSER DEVELOPED COUNTRIES IN WHICH OTHER ALLIES MAY PARTICIPATE. CONVERSELY, THE US MUST DEMONSTRATE ITS WILLINGNESS TO PARTICIPATE IN NATO TRAINING IN EUROPE REPEAT IN EUROPE IN APPROPRIATE MILITARY SKILL AREAS.

4. PRESENT US SYSTEM FOR REPRESENTATIVES TO NATO/EURO TRAINING GROUP MEETINGS HAS PRODUCED NEITHER STRONG CONTINUITY NOR THE COORDINATION NECESSARY TO SUPPORT US POLICY GOALS. NO US REPRESENTATIVES ATTENDED THE FINANCIAL SUBGROUP MEETINGS OF NATO/EURO TRAINING; AND NO US REPRESENTATIVES ATTENDED THE JUNE MEETING OF THE AIR FORCE SUBGROUP WORKING GROUP ON COMMON JET UNDERGRADUATE PILOT TRAINING. AT THE ANKARA JOINT SERVICES SUBGROUP MEETING IN MAY, ALL ALLIES AGREED TO EXCHANGE INFORMATION ON LEADERSHIP TRAINING AT THE OCTOBER 1974 MEETING; BUT IT NOW APPEARS THAT THE US WILL NOT FULFILL THIS COMMITMENT. ALSO AT ANKARA, THE US REPPROPOSED REORIENTING THE JOINT SERVICES CONFIDENTIAL

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SUBGROUP TO ACT AS AN EXECUTIVE OR MANAGEMENT BODY TO COORDINATE WORK OF OTHER SUBGROUPS AND TO CONSIDER RELATED WORK IN NATO, SUCH AS RATIONALIZATION/SPECIALIZATION. THIS ITEM IS ON THE OSLO AGENDA IN CONJUNCTION WITH RESTRUCTURING THE NATO/EURO TRAINING CONFERENCES. THE US OWES A PAPER OUTLINING U.S. PROPOSALS.

5. AS A FIRST STEP TOWARD RECTIFYING A NEGLECTED AREA, -- BUT SUPPOSEDLY HIGH PRIORITY --, THE US SHOULD SEND FULLY BRIEFED REPRESENTATIVES OF APPROPRIATE SENIORITY AND COMPETENCE TO THE NATO/EURO TRAINING SUBGROUP MEETINGS ON OCTOBER 15-17 AND SEND FLAG OFFICERS TO SUBSEQUENT MEETINGS IN ORDER TO EXPLAIN FORCEFULLY AND AUTHORITATIVELY THE LONG TERM US GOAL OF RATIONALIZING

NATO TRAINING.  
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